

**Maritime Archaeology Working Group (MARCH)
Stellwagen Bank National Marine Sanctuary Office, Scituate, MA
9:00 AM – 2:00 PM
3 May 2004**

Meeting Summary

Summary of Action Items

1. SBNMS staff will create definitions for terminology.
2. SBNMS staff will draft language that better explains the rule making process for regulations proposed in the action plan. In particular, a description of how heritage preserves will be created.
3. SBNMS staff will provide more explanatory text for parts of strategy 3.
4. SBNMS staff will circulate, via email, a list of potential partners to the group for additions.
5. SBNMS staff will distribute the draft action plan to MARCH in the form that is going to the SAC.

Working Group Attendees

Name	Affiliation
Jerry Hill	SAC Member Chair
Ben Cowie-Haskell	SBNMS Team Lead
John Jensen	Frank C. Munson Inst. Of Amer. Maritime Studies
Ivar Babb	National Undersea Research Center at UCONN
Victor Mastone	MA Board of Underwater Archaeological Resources
Deborah Cramer	Conservation Community
David Robinson	Public Archaeology Lab
Bill Lee	Commercial Fishing (mobile gear) representative
Steve James	Recreational Fishing Industry
Marcie Bilinski	Technical Diving Community
Bruce Terrell	National Marine Sanctuary Program

Working Group Members Absent

Jeff Gray, Thunder Bay National Marine Sanctuary
Ned Allen, Portland Harbor Museum
Don King, Gillnet (fixed gear) representative
Anne Smrcina, SBNMS

Others Present

Deborah Marx, SBNMS Maritime Archaeologist
Matthew Lawrence, Rapporteur and SBNMS Maritime Archaeologist

Stefan Claesson, Archaeologist/Visitor

WELCOME, INTRODUCTIONS, AND ADOPTION OF PREVIOUS MEETING'S MINUTES BY JERRY HILL

March's meeting summary was reviewed and a motion was made to adopt the previous meeting's minutes; MARCH members seconded and adopted the minutes. The group walked through an overview of the meeting's agenda. MARCH agreed not to take up sections of the action plan as new, rather it would fine tune sections already agreed upon by the group.

ROUND TABLE DISCUSSION PART I: REVIEW PROGRAM REGULATIONS RELATING TO MHR LED BY BEN COWIE-HASKELL

The question was posed to the group, "Do any changes need to be made to existing regulations that impact maritime heritage resources (MHR)." MARCH members were reacquainted with the existing regulations. Ben Cowie-Haskell informed the group that changes to the regulations would require amending the designation document. The group decided not to make changes to the regulations that impact MHRs, since the proposed measures in the action plan would be in addition to sanctuary-wide prohibitions already in place. The group felt that the current regulations and those proposed in the action plan provide sufficient protection for MHRs.

ROUND TABLE DISCUSSION PART II: REVIEW ACTION PLAN LED BY BEN COWIE-HASKELL

MARCH members examined introductory language for improvements. Several components were identified that need addressing. Fishermen have only found paleontological remains in their net as far as the group knew; however, the potential for prehistoric remains exists. Terminology used in the action plan needed definitions to be more readily understood. Definitions will help clarify terms.

ACTION: SBNMS staff will create definitions for complex terminology.

ACTION: SBNMS staff will draft language that better explains the rule making process for regulations proposed in the action plan. In particular, a description of how heritage preserves will be created.

Members also felt that a more complete explanation was needed on the process of implementing components of the action plan, i.e. how does the sanctuary make regulations? In general, the sanctuary should use its public relations tools to better communicate what the sanctuary is doing and prevent misinformation and rumors from creating distrust. Overall, it is incumbent upon the working group to make its action plan understandable and defensible. It was brought to the group's attention that fishermen are meeting on May 14 with questions about the management plan review process. Everyone felt that it was important for fishing representatives on MARCH should attend and that SBNMS staff would attend if invited.

Another measure suggested by the group would be to inform the public about the management plan review's time frame from this point out, especially the expected times when public comment could be entered.

Continuing with the action plan's review, editorial comments were tendered and a grammatically edited copy of the action plan was received from Vic Mastone. In section 3.3, the group eliminated the wording "...for the most highly fished areas." Group members suggested that the Providence Fishermen's Expo would be a good opportunity to try out the dissemination of hang numbers. Another opportunity pointed out by the group would be to study fishing history rather than areas of high fishing activity. A Dr. Allen Michaels is working on such a study. Bill Lee has contact information. Partnerships are an important component of this concept. Rather than exhaustively listing partners, it is better to make the statement, "suggested but not limited to" when supplying partners.

The group determined that the action plan would be more understandable if Levels 1 or 2 were changed to "Public Access" or "Restricted Access" and that Discovery level should be "Discovery Phase." Further grammatical changes were made in this section. Several strategy components were not fully described in the action plan. Staff will use already developed language to fill out areas such as, "Interpretive enforcement."

ACTION: SBNMS staff will supply more explanatory text for parts of strategy 3.

In strategy 3, the working group felt that it was important to assess the concessionaire program after a one year trial as well as whether the concessionaire complied with the concession's permit requirements.

MARCH suggested that a compendium of partners be amended to the end of the action plan to capture all of the various organizations that may be suitable partners. Additional partners should include: Aquaria – How MHRs function as habitat, Sea Grant "Adopt a Boat."

ACTION: SBNMS staff will circulate an email list of potential partners to the group for additions.

Bill Lee reports that a sunken gillnetter owned by Dave Marciano is still leaking oil and that he has not been able to find it. He will supply coordinates and SBNMS may try and locate.

Other outreach opportunities identified by the group include: telepresence and having dive operators help to maintain the moorings on sites. Another consideration was to use concrete examples in the sections describing Restricted Access and Public Access sites. Wording was changed to reflect this idea. Important to consider that a vessel may not be as iconic as the Portland, but still qualify for restricted access. The group spotted a loophole and changed Restricted Access site boundaries to extend into the seabed.

Another important addition would be a list of abbreviations/acronyms list.

Sanctuary Superintendent Craig MacDonald supplied input on the next steps within the management plan review. The draft action plan will be sent to headquarters for review and then supplied to the SAC for their review at the 8 June 2004 meeting. The SAC will evaluate the action plan and following its October meeting, make recommendations to the superintendent. The recommendations will be returned to headquarters where it will be standardized and related to other sites. Attorneys from NOAA's general council will then review it and pass it along to NOAA Fisheries. The head of NOAA will review the management plan and then return the plan to SBNMS with directives. The plan will then be open for comment before it is finalized.

ACTION: SBNMS staff will distribute the draft action plan to MARCH in the form that is going to the SAC.

MARCH reviewed the public scoping document one final time to assure that it had adequately addressed all comments. Jerry Hill and Ben Cowie-Haskell thanked the group and closed the meeting.

Gerry E. Studds **Stellwagen Bank National Marine Sanctuary**
Management Plan Review

Maritime Archaeology Working Group – Agenda for Meeting 6

Date: 3 May 2004
Location: Stellwagen Bank National Marine Sanctuary
 175 Edward Foster Rd.
 Scituate, MA 02066
 781-545-8026

TIME	TOPICS AND OBJECTIVES
9:00-9:15	•Welcome Discussion Leader: Jerry Hill
9:15-9:30	•Review and Adoption of Minutes from Meeting 5 •Review of Agenda for Meeting 6 Objective: Working group members review what happened during meeting 4 and the agenda for meeting 6 Discussion Leader: Jerry Hill
9:30-10:30	• Round Table Discussion Part I: SBNMS Program Regulations -Review existing program regulations and make recommendations for changes Objective: Determine if the regulations should change and if so how Discussion Leader: Ben Cowie-Haskell
10:30-10:45	• Break
10:45-12:00	• Round Table Discussion Part II: Introductory Language Objective: Review and revise introductory language including the goal statement Discussion Leader: Ben Cowie-Haskell
12:00-1:00	• Lunch -Science Channel documentary on the <i>Portland</i>
1:00-2:00	• Round Table Discussion Part III: Draft Strategy 1-3 Objective: Finalize Draft Strategies 1-3 Discussion Leader: Ben Cowie-Haskell
2:00-3:00	• Round Table Discussion Part IV: Draft Strategy 4-5 Objective: Finalize Draft Strategy 4-5 Discussion Leader: Ben Cowie-Haskell
3:00-3:30	• Round Table Discussion Part V: Review Scoping Comments Objective: Make sure the action plan addresses all of the public's concerns Discussion Leader: Ben Cowie-Haskell
3:30-4:00	•Summary, Next Steps, and Closing Remarks Discussion Leader: Jerry Hill